PRAIRIE PROVINCES WATER BOARD

TWENTIETH

ANNUAL REPORT

FOR THE CALENDAR YEAR 1967

October, 1968 Regina, Saskatchewan

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F. L. GRINDLEY

Frank Grindley died on the Lith July, 1966. He had served as a Member of the Board from 1954 to 1965. At the meeting of 18th May, 1967, the Members of the Board recorded their sincere appreciation for the many valued contributions to the work of the Board and for the esteemed personal association of Mr. Frank Grindley during the eleven years he represented the Province of Alberta on the Board.

Prairie Provinces Water Board File 614.2P1 Supplemental Vol. 7, 1965-1970

J. A. GRIFFITHS

Jack Griffiths died on 14th January, 1967. He had served as a Member of the Board from 1959 to 1967. At the meeting of 18th May, 1967, the Members of the Board recorded their sincere appreciation for the many valued contributions to the work of the Board and for the esteemed personal association of Mr. Jack Griffiths during the eight years he represented the Province of Manitoba on the Board.

MEMBERSHIP OF THE BOARD

The Prairie Provinces Water Board is composed of five members. The three provincial members represent the Provinces of Alberta, Saskatchewan and Manitoba, and the two federal members represent the Department of Agriculture, and the Department of Energy, Mines and Resources. The Engineering Secretary to the Board is employed by the Prairie Farm Rehabilitation Administration (Canada Department of Agriculture).

During 1967 the following persons served on the Board:

M. J. Fitzgerald (Chairman)	Director, PFRA Canada Department of Agriculture Regina, Saskatchewan
R. H. Clark	Chief, Engineering Division Inland Waters Branch Department of Energy, Mines and Resources Ottawa, Ontario
R. E. Bailey	Director, Department of Water Resources Province of Alberta Edmonton, Alberta
B. W. Boyson	Director, Water Rights Branch Saskatchewan Water Resources Commission Province of Saskatchewan Regina, Saskatchewan
J. M. Crook (replacing B. W. Boyson with effect from Nov. 1967)	Chief Engineer Saskatchewan Water Resources Commission Province of Saskatchewan Regina, Saskatchewan
T. E. Weber	Director, Water Control and Conservation Branch Department of Agriculture and Conservation Province of Manitoba Winnipeg, Manitoba
J.G.S. McMorine	Acting Engineering Secretary to the Board Acting Chief, Hydrology Division, PFRA Canada Department of Agriculture Regina, Saskatchewan

WARRANT AND FUNCTION OF THE BOARD

The Prairie Provinces Water Board was established on 28 July 1948 by agreement between the Governments of Canada, Manitoba, Saskatchewan and Alberta. A copy of that agreement is attached to the Sixteenth Annual Report as Appendix I.

The Board's function, as expressed in that agreement, is "to recommend the best use to be made of interprovincial waters in relation to associated resources in Manitoba, Saskatchewan and Alberta and to recommend the allocation of water as between each such province of streams flowing from one province into another province."

The duties of the Board are set out in detail in the agreement. Briefly they are:

- (a) to collate and analyze existing data;
- (b) to determine what other data are required from time to time;
- (c) to recommend the allocation of water of any interprovincial stream; and
- (d) to report on any questions relating to projects for the utilization or control of common river or lake systems.

REVIEW OF ACTIVITIES IN 1967

MEETINGS IN 1967

The Board held two meetings in 1967; one in Regina on May 18, and one in Edmonton on September 15.

ALBERTA REQUEST FOR ALLOCATION REVISIONS - APPORTIONMENT

Discussions continued during 1967 between officials of Alberta and Saskatchewan concerning the Alberta request for allocation revisions and the associated question of apportionment of interprovincial waters. At the September meeting of the Board a progress report submitted on behalf of both governments was brought up for discussion.

The report reviewed events leading to the initiation of discussions early in 1966 and the decision to seek agreement between Alberta and Saskatchewan on the basis of apportionment between Provinces rather than allocation by projects. Eventually, an apportionment proposal was developed in the form of an agreement which would be subject to approval by the governments of Manitoba and Canada and to similar or other arrangements between Manitoba and Saskatchewan which would be subject to approval by the governments of Alberta and Canada.

The proposed agreement would apply to those waters which, under natural conditions, flow from Alberta to Saskatchewan. Among the various provisions, Alberta would be allowed to make a net depletion of one-half of the natural flow of these waters and the remaining one-half, flowing to Saskatchewan, would be subject to certain prior rights set out in the agreement. The determinations of the natural flows would be made by a method to be established by the parties to the agreement. Provision is also made for the referral of disputes to the Exchequer Court.

It is anticipated that the proposal will be approved in principle by the Province of Λ lberta next year and that discussions will continue with the other interested parties.

DATA NETWORK PLANNING

The initial work of the Committee assigned the task of studying the question of data network planning, was largely confined during the year, to the first items of its terms of reference concerned with forecasting. Two tables were prepared which list the current and planned forecasting activities of the three Prairie Provinces. The contributions made by the Federal Meteorological and Water Resources Branches with regard to weather and flood warning, were also outlined.

From their initial investigations, conclusions reached by the Committee were that more time would be needed to fully plan an integrated data network and that such a network would require continuing revision. To establish and maintain this network, it was also the opinion of the Committee that requests from provincial to federal agencies for assistance in developing efficient forecasting procedures should be made and coordinated through the Committee.

COLLATING OF PRAIRIE SURFACE WATER DATA

Progress was made during the year in developing an extension to the hydrometric network. In addition, agreement was reached with regard to the setting up of further hydrometric stations on a number of interprovincial streams. Plans were also formulated to initiate a study aimed at selecting appropriate "index area" stations for flood forecasting and water supply purposes.

It was noted that three new basins were established during the year under the Alberta International Hydrological Decade Projects with a view, among others, to study the effects of timber harvesting, reafforestation and agricultural development on questions such as runoff, erosion and water quality.

POLLUTION COMMITTEE

In May an interim report entitled "Problems Associated with the Determination of Dilution Water Requirements on Interprovincial Streams" was submitted to the Board by the Committee on Pollution. In concluding that the Prairie Provinces Water Board had a necessary and legitimate responsibility to include water requirements for dilution purposes in its studies and that no other agency adequately fulfilled this requirement, the Committee recommended the establishment of a new committee, the terms of reference of which would be to report to the Board on:

- (a) Recommendations as to the development of common criteria to be used in determining interprovincial dilution water requirements;
- (b) The general magnitude of the present pollution problem in interprovincial streams and the approximate quantities of dilution water required;
- (c) Observations as to future problems;
- (d) Recommendations as to further action the Board might take.

The Board accepted the recommendation of the Committee and decided to establish a standing committee to be known as the "Committee on Dilution Water Requirements" with the above terms of reference.

During further discussions concerning pollution, in September the Member for Alberta informed the Board that an Alberta Pollution Committee had been established, with a membership of about 50 people representing such widespread interests as industry, towns and cities, and consultants. Also, in regard to Federal participation in pollution studies, the Board noted that a policy paper of the Department of Energy, Mines and Resources proposed the establishment of a National Committee on Pollution. This National Committee would, as required, establish task forces for various studies, to be financed under the Canada Water Act where appropriate. The conclusion of the Board was that this need not inhibit the Board from studying pollution from the point of view of water demand.

REGIONAL PLANNING AND DEVELOPMENT

In September, the Board discussed its future role in view of impending changes in federal policies and programmes with respect to water planning and development. It was noted that the proposed Canada Water Act envisaged a regional planning body and that ARDA programmes and possible changes in PTRA water programmes may also affect the "planning" function of the Board.

It was concluded that while the proposed Act would provide for agreements with individual provinces, the matter of regional problems must also be considered and that the Prairie Provinces Water Board should be strengthened in anticipation of the possibility of its assuming the duties of any regional board which might be envisaged.

RED DEER RIVER PROJECT

In May, the Member for Alberta gave a short summary of the status of the Red Deer River Project investigations. He noted that dam sites in the headwaters were under investigation, comparisons of layouts were being made and that socio-economic and land classification studies were in progress. The Board requested that a written report be prepared on the matter, to be presented to the Board when completed.

It was also agreed that the reservation for the project would be renewed for two years from December, 1966, or until apportionment of the stream be accomplished.

SMALL PROJECTS, RESERVATIONS

The reservation of 1,000,000 acre-feet for small projects in the South Saskatchewan River Basin expired in December, 1966. In May the Board renewed the reservation for two years or "until apportionment of the stream is accomplished."

QU'APPELLE-ASSINIBOINE REPORT

Further to the report submitted to the Board in 1966, additional studies and data were provided by the Engineering Secretariat at the

request of the Member for Manitoba. This information was needed in the preparation of the request by Manitoba for a reservation from Diefenbaker Lake.

DISTRIBUTION OF REPORTS

The widespread demand for copies of the report by Dr. Laycock on "Water Deficiency and Surplus Patterns in the Prairie Provinces" gave rise to some discussion concerning the distribution of Board reports in general. It was decided that the Secretariat should review all Board reports and recommend the ones which should be placed on a list for general distribution.

With regard to the report by Dr. Laycock, the Chairman suggested that 15 copies be sent to each member and that the possibility be explored of approaching the Queen's Printer with a view to publication of the report as a saleable item.

SASKATCHEWAN RIVER AT THE PAS

In September the Member for Manitoba raised the matter of the influence of Diefenbaker Lake on flood frequencies at The Pas with relation to proposed developments in the Pasquia area and asked if the Secretariat could work out new frequency curves. The Board agreed that the Secretariat should review the effect of Diefenbaker Lake on river flows at The Pas.

BOARD MEDBERSHIP

It was reported at the September meeting that Mr. B. W. Boyson had accepted a position with the Province of Alberta and that this would be his last appearance in the capacity of Member for Saskatchewan. The Board expressed its gratitude to Mr. Boyson for his valuable contributions to the work of the Board during his long term of office as Member for Saskatchewan and asked the Chairman to write him a letter of appreciation to that effect.

Mr. J. M. Crook, Chief Engineer of the Saskatchewan Water Resources Commission, replaced Mr. Boyson as Member for Saskatchewan, with effect from November, 1967.

OTHER REPORTS AND STUDIES

- 1. The report by Dr. A. H. Laycock was completed in March, 1967, and presented to the Board as Prairie Provinces Water Board Report No. 13 entitled "Water Deficiency and Surplus Patterns in the Prairie Provinces".
- 2. An estimate of streamflow depletions for the Saskatchewan River system is kept current by the Engineering Secretariat. A chart on

- the following page provides a graphical comparison between these depletions and the recorded flows at Saskatoon and The Pas.
- 3. A tabulation of "Acreage Actually Irrigated in the Alberta portion of the South Saskatchewan Basin" has been prepared and may be found immediately following the flows and depletions graphs. The tabulation is based primarily on material supplied by the Alberta Water Resources Branch.

M. J. Fitzgerald

Chairman

L. K. Szojka

Acting Engineering Secretary

TOTAL ANNUAL FLOW IN MILLIONS OF ACRE FEET

ACREAGE ACTUALLY IRRIGATED IN ALBERTA 1911 - 1972

YEAR	ST. MARY		EASTERN I.D.	BOW RIV.	L. N. 1.D.	U. I.D.	M. V. I.D.	L.I.D.	A. I.O.	MACLEOD I.D.	ROSS CR.	TOTAL
		1.D.	1.0.	DEVELOR								47,500
1911	47,000	500		1	1	- 1	- 1		1		1	76,700
12	76,200	500		1	1	1	1	. 1	i		i i	78,800
13	76,2∞	2,600	7 806			1	- 1	i	i			92,454
14	76,200	8,448	7,806	•		1	1					84,512
15	76,200	512	7,800				-					75,637
16	71,281	859	1,497			Į.	- 1				1	104,442
17 -	91,780	3,657	9,005	1	1	1		1			1 1	152,531
18	102,900	25,191	24 A 40	l 1		1		1			1	187,937
19	112,569	31,908	43,460		- 1	- 1	. 1					131,978
920	62,893	4,083	60762	4,240							1	217,220
21	85,902	33,619	88,293	9,400		4	l.	4			1 1	241,316
22	88,680	49,752	93,375	9,509		9 8	,				ł 1	140,182
23	75,968	3,074	42,928	11,249	6,963	÷ 000					1 1	238,223
24	84,751	24,297	84,200	9,720	29,991	5,264					1	239,840
25	94,582	5,384	72,994	13,252	43,628	10,000						266,632
26	92,782	19,561	74,401	13,467	56,395	10,026	1				1 1	42 ,233
27	22,176	1,273	7,921	810	10,012	41					1 1	136,866
28	31,924	3,892	45,677	19,361	33,436	2,576				1	1 1	256,039
29	46,441	37,395	78,610	29,260	61,231	3,102					1 (332,922
1930	98,483	41,570	89,913	27,102	70,007	5,847					+	352,214
31	100,403	47,593		29,803	70,408	12,983	300				1	279,640
	99,788	8,680		26,379	41,842	11,500	800				1 1	337,686
32	104,854	40,812		21,917	62,416	10,500	1,168					Parameter and Superior
33		31,131			54,200	10,000	1,950		1	ĭ	1 1	326,545
34	105,490	19,109			73,022	12,000	3,000				+	367 ,293
35	93,471	44,614			62,790	18,000	2,900				1	378,142
36			A STATE OF THE STA		70,020	17,500	3,500				1	410,184
37	113,546	50,866			73,297	10,000	3,500			1	1	402,435
38	112,629	35,755			56,712	10,000	3,200		1	1		368,908
39	110,677	11,647			76,492	10,500	3,000					401,524
1940	115,030	20,134				11,000	3,300					399,980
41	109,148	21,144			63,575	12,000	3,400	t		1	1	358,278
42	103,183			CONTRACTOR OF THE PARTY OF THE	31,102		3,254	1	1		1	408,478
43	112,142	7,66			67,777	14,000	3,400	526	1.	1	ļ	429,763
44	112,550	20,00				13,000	3,300	1,000	1	1		412,848
45	112,484	20,00	0 167,10		57,126	13,000	3,300	1,300				417,46
46	112,734	19,00	0 166,32		64,894	7,453		1,300	1	1		412,509
47	110,848	20,00				7,453	3,300	1/4	1	1		401,47
48	109,571		0 172,20	0 44,160		2,970	3,700	1,500			1	456,00
49	107,150		7 180,00	0 44,050		21,000	3,300	1,500	1			445,57
1950	111,513		9 180,00	0 36,509	78,721	9,758	3,500	2,500		0	0	307,80
51	104,571		0 153,89	24,283	21,979	1,859	(109)		1	1,600		355,79
52	117,261		0 149,28	9 40,416	35,314	6,072	3,350	940	•			321,61
53	112,779		10			8,894	3,380	980		1,800	1,100	428,39
	152,489		156,88	40,000		10,033	3,392	254	•	2,600		361,99
54	123,679		148,89	1) E		10,115	3,132	423			1,500	496,62
55		600	190,97			, 11,082	2,773	852	2) (21	1,800	495,65
56	142,15	6,00 4,50 9,87	2 189,92	65,00	51,809	15,886	2,773	. 2,117	. 0,	.	1,685(2 (1,500)	495,65
57	161,24	7,30	0 189,84	60,18	51,809	15,886	2,759	1.542	· · · · ·	2)	(1,500)	437,44
58	168,79	2) 3,0	163,99	3 54,514	46,459	17,76	2,767	1,542	360	51	1 (1400)	1 339.63
59	241,03 179,47 206,54	9,33	0 167 50	71,39	71,005	16,536	2,789	1,542 1,542 1,542 1,542 1,543 4,18 21 4,51 4,51 4,51	2) 1,800 2) 2,17(2)	0	405	523,18
1960	179,47	23,20	170,4	78,26	77.579	23 025	2,789	1,54	1,80	0	1 72	,
61	208,54	23,20	M 130.4	83,9	73,317 73,317 64,510 70,575	28,462	2 760	4,187	2,17	0	200	618,74
62	217,02	30,00	176,69	79.5	64 516	27,017 19,37 6 9,805	2.789	4,51	2,315	2) 0	200	605,46
63	229,65	25,00	170,7	86,19	70.57	19376	2.78	4,51	2,315 2,52 2,52 2,52	3, 0	200	611,90
64	235,01	24,0	00 166,7		22 77	9.805	2.78	9 4,5		3, 0	1,500	
65	217,02 217,02 229,65 235,01 209,00	2,7	50 143,	12 44,54	(2	1 12 72 2					1,050	442,53
66	210,90		00 144,1	86 41,53	19,196	12,725	-,,,,,	- -,5	-,		1	
67				1		1	1	1			1	1
68	1		l l	1		1	1	1	1	4	ı	
69				1	1		1	1	1		l	
1970	1									_		+
71	-	+					1			1	ı	1 .
		1		1	1	1	1	1	1		ı	1

NOTE

- Acreage figures from early Irrigation Company annual reports,
 except as noted below

 (1) From "Report on Return Flows from Irrigation Districts in Alberta, 1951 to 1965."
 by Water Resources Branch, Department of Northern Affairs and National
 Resources, Calgary.
- (2) Information by letter from Alberta Water Resources Office, Edmonton.
- E No records estimated -

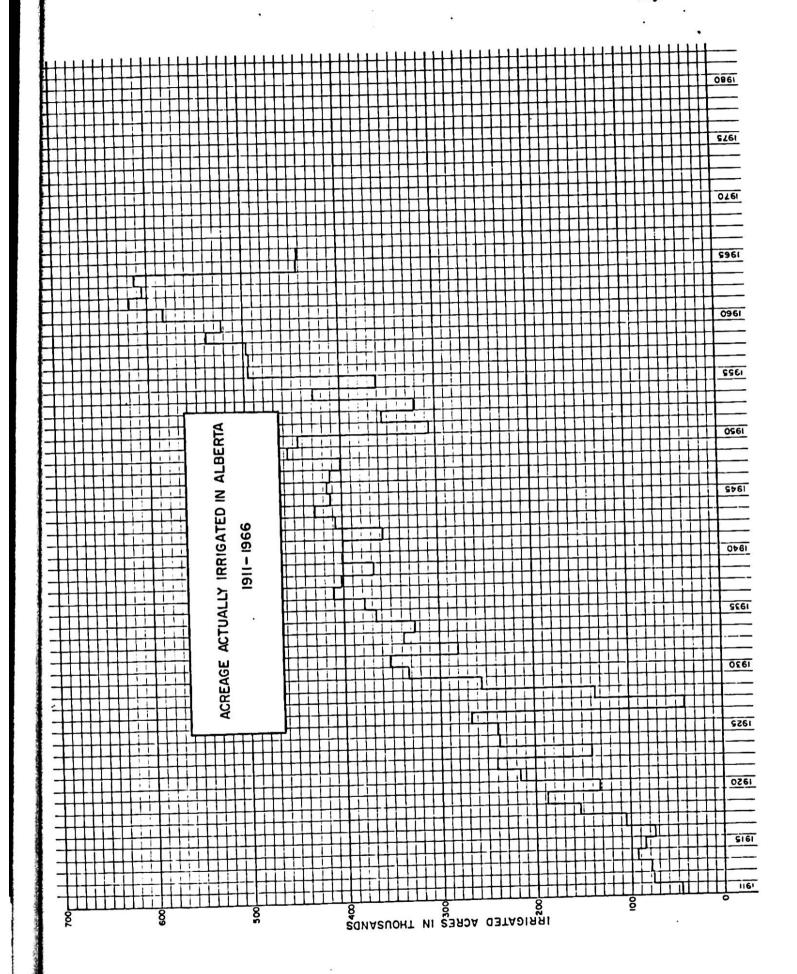


TABLE 1

SUMMARY OF FINAL ALLOCATIONS IN THE SASKATCHEWAN RIVER BASIN								
<u></u>		Irri- gable Acreage	Allo-	Recom- mended by Water	Recommen- dation approved by 0.1.C. from all Govern-			
Project	ince	Acres	Ac. Ft.	Board	ments			
St. Mary-Milk River Proj. Western Irrig. District Eastern Irrig. District Bow River Irrig. District United Irrig. District	Alta.	165,000 50,000 281,000 240,000 34,000	796,000 85,700 562,000 478,534 51,000	11 12 11	4-7-51 " " "			
Leth. Northern Irr. Dist. Mountain View Irrig. Dist. Leavitt Irrig. District Aetna Irrig. District MacLeod Irrig. District	11 11 11 11 11 11	96,135 3,600 4,400 7,300 5,000 70,000	150,000 6,000 7,000 13,000 8,000 80,000	11 11 11	11 11 11 11 11			
Private Projects Saskatoon - Municipal - Steam Plant Caron - Moose Jaw Div. Swift Current Irr. Proj.	Sask.	21,000	11,426 31,260 12,600 55,000	18-12-50	8-8-51			
Small Projects - Main Stem - Swift Current Basin - Other Tributaries			1,500 5,600 4,500	n n	11 11			
SUI	MARY OF	TENTATIVI	E ALLOCATI	ONS				
			RIVER BA					
Regina - Moose Jaw Div.	Sask.	1	29,000	1	0 8-8-51			
French Flats - Valley Park South Sask. River Project	ıı	6,502 470,000	1 .		-53			

TABLE 1 (Cont'd)

SUMMARY OF RESERVATIONS IN GOOD STANDING IN THE SASKATCHEWAN RIVER BASIN Recommendation approved Recom-Irriby O.I.C. mended Allogable from all рх cation Acreage Water Govern-Prov-Ac. Ft. Board ments Acres ince Project EXPIRED (Original 700,000 18-12-58 250,000 Alta. Red Deer (Wm. Pearce) Dec. 1960 Reservation) EXPIRED (Renewed) 1-12-60 Dec. 1962 EXPIRED (Renewed) 16-1-63 Dec. 1964 EXPIRED 10-11-64 (Renewed) Dec. 1966 EXPIRES* 18-5-67 (Renewed) Dec. 1968 EXPIRED 2-12-59 (Original 1,000,000 Alta. Small Projects Dec. 1960 Reserva-& tion) Sask. EXPIRED 1-12-60 (Renewed) Dec. 1961 EXPIRED (Renewed) 6-12-61 Dec. 1962 EXPIRED 16-1-63 (Renewed) Dec. 1963 EXPIRED (Renewed) 6-11-63 Dec. 1964 EXPIRED 21-9-65 (Renewed) Dec. 1966 EXPIRES* 18-5-67 (Renewed) Dec. 1968

^{* &}quot;or until apportionment of the stream is accomplished" - See PPWB Minute 36-05.

TABLE 1 (Cont'd)

BATTLE CREEK BASIN

Project	Prov- ince	Irrigable Acres	Allocation Ac. Ft.	Recommended by Water Board	Recommendation Approved
Final Allocations Small Projects	Sask.	-	6با9,10	18-12-50	8-8-51
Richardson- MacKinnon Project Tentative Allocations	Sask.	-	3,054	18-12-50	8-8-51
Small Projects Vidora Project Consul Project	Sask. Sask. Sask.	- 2,136 1,500	2,000 3,360 2,400	18-12-50 18-12-50 18-12-50	8-8-51 8-8-51 8-8-51

MIDDLE CREEK BASIN

Project	Prov- ince	Irrigable Acres	Allocation Ac. Ft.	Recommended by Water Board	Recommendation Approved
Final Allocations Small Projects	Sask.	-	1,027	18-12-50	8-8-51
Middle Cr. Res- ervoir Losses	Sask.	-	2,335	18-12-50	8-8-51

LODGE CREEK BASIN

Project	Prov- ince	Irrigable Acres	Allocation Ac. Ft.	Recommended by Water Board	Recommendation Approved
Final Allocations Small Projects Spangler Project	Sask.	- 1,322	600 2 , 970	18-12-50 18-12-50	8-8-51 8-8 - 51

QU'APPELLE RIVER BASIN

Project	Prov- ince	Irrigable Acres	Allocation Ac. Ft.	Recommended by Water Board	Recommendation Approved
Final Allocations Small Projects	Sask.	-	20,000	18-12-50	8-8-51